

POLICY AND RESOURCES COMMITTEE
Thursday, 15 December 2016

Minutes of the meeting of the Policy and Resources Committee held at Committee Rooms, 2nd Floor, West Wing, Guildhall on Thursday, 15 December 2016 at 1.45 pm

Present

Members:

Mark Boleat (Chairman)
Deputy Catherine McGuinness (Deputy Chairman)
Deputy Douglas Barrow
Deputy John Bennett
Deputy Roger Chadwick (Ex-Officio Member)
Stuart Fraser
Marianne Fredericks
George Gillon
Deputy the Revd Stephen Haines (Ex-Officio Member)
Christopher Hayward (Ex-Officio Member)
Wendy Hyde
Vivienne Littlechild (Ex-Officio Member)
Edward Lord
Jeremy Mayhew
Andrew McMurtrie (Ex-Officio Member)
Wendy Mead
Deputy Alastair Moss (Ex-Officio Member)
Deputy Joyce Nash
Dhruv Patel (Ex-Officio Member)
Deputy Dr Giles Shilson
Sir Michael Snyder
Deputy John Tomlinson
Michael Welbank (Chief Commoner) (Ex-Officio Member)
Alderman Sir David Wootton
Sheriff & Alderman Peter Estlin

Officers:

John Barradell	- Town Clerk & Chief Executive
Simon Murrells	- Assistant Town Clerk
Peter Lisle	- Assistant Town Clerk
Bob Roberts	- Director of Communications
Damian Nussbaum	- Director of Economic Development
Philip Everett	- Project Director, Town Clerk's Department
Simon Latham	- Town Clerk's Department
Alistair MacLellan	- Town Clerk's Department
Charlotte Taffel	- Town Clerk's Department
John Park	- Town Clerk's Department
Henry Tanner	- Town Clerk's Department
David Bianco	- Town Clerk's Department

Peter Kane	- Chamberlain
Caroline al-Beyerty	- Deputy Chamberlain
Paul Double	- Remembrancer
Nigel Lefton	- Remembrancer's Office
Michael Cogher	- Comptroller & City Solicitor
Paul Wilkinson	- City Surveyor
Nick Gill	- City Surveyor's Department
Carolyn Dwyer	- Director of the Built Environment
Iain Simmons	- Department of the Built Environment
Peter Shadbolt	- Department of the Built Environment
Gillian Howard	- Department of the Built Environment
Neal Hounsell	- Acting Director of Community and Children's Services
Sir Nicholas Kenyon	- Managing Director of the Barbican Centre
William Chapman	- Private Secretary to the Lord Mayor

1. **APOLOGIES**

Apologies were received from Simon Duckworth, Hugh Morris, Alderman Sir Michael Bear, Alderman Charles Bowman, Henry Colthurst, Deputy Alex Deane, Alderman The Lord Mountevans, The Rt Hon the Lord Mayor Dr Andrew Parmley, Alderman Baroness Scotland and Tom Sleigh.

2. **MEMBERS DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA**

The following Members declared non-pecuniary interests: Deputy Doug Barrow, Item 25 (Museum of London); Chris Hayward, Item 27 (King Edward's School Witley); Vivienne Littlechild, Item 11 (Project Funding Update) ; Marianne Fredericks, Item 27 (Christ's Hospital); Deputy Catherine McGuinness, Item 27 (Christ's Hospital); Deputy Joyce Nash, Item 11 (Project Funding Update); Deputy John Tomlinson, Item 11 (Project Funding Update); Alderman Sir David Wootton, Item 27 (King Edward's School Witley).

3. **MINUTES**

3a. The public minutes of the meeting held on 17 November 2016 were approved as a correct record.

3b. The draft minutes of the One Safer City Working Party meeting held on 28 October 2016 were received.

3c. The draft minutes of the Projects Sub Committee meeting held on 23 November 2016 were received.

3d. The draft minutes of the Courts Sub Committee meeting held on 2 December 2016 were received.

Matters Arising

Terms of Reference of the Courts Sub Committee

The Town Clerk noted that the Sub Committee's resolution regarding its terms of reference would be the subject of a report at a future meeting. A Member added that it was the wish of the Sub Committee that its terms of reference be amended back to their original iteration.

4. BANK JUNCTION IMPROVEMENTS: EXPERIMENTAL SAFETY SCHEME

Members agreed to vary the order of items on the agenda so that the report on Bank Junction Improvements was considered first. The Assistant Director (Local Transportation) briefed the Committee on the background to the Bank Junction proposal, noting that Bank Junction was one of the busiest road junctions in London that was the subject of significant pressure in terms of road traffic and pedestrians.

At the invitation of the Chairman, five persons addressed the Committee from the public gallery: Richard Massett (Licensed Taxi Drivers' Association), Peter Murray (Construction Industry Cycling Commission), Vincent Stops (London TravelWatch), Tom Bogdanowicz (London Cycling Campaign) and Jeremy Leach (London Living Streets) were heard.

The Chairman of the Planning and Transportation Committee noted that the experimental scheme offered several benefits, but at this early stage the primary benefit was public safety. Without doubt Bank Junction was one of the most dangerous in London and was one of only three corporate red risks facing the City of London Corporation – the proposal before the Committee was therefore a critical mitigation measure. The proposal had been considered and approved by both the Streets and Walkways Sub Committee and the Planning and Transportation Committee. Transport for London had examined the City Corporation's proposal in detail and had agreed it was technically the best potential solution to issues at Bank Junction. The proposal had the support of local businesses, and it offered real improvements to bus journey times through the junction. He further noted that he had sympathy for black cabs and had met with their representatives to explore alternative solutions, which had been modelled. Nevertheless the proposal before the Committee remained the best possible solution. He concluded by emphasising that the proposed scheme was experimental and gave the assurance in his capacity as Chairman of the Planning and Transportation Committee that officers would report back to Members verbally after the first four weeks of operation and submit a formal report to Members after the first eight weeks of operation.

A Member stated that he had reservations over the proposed scheme but agreed that some form of solution had to be found for the issues at Bank Junction. Given the emphasis on improved journey times of buses he would welcome data on the use of buses through the junction. He would not oppose the scheme on the basis the City of London Corporation would be operating a 4 week review period, which would include measuring the actual number of vehicles that used this whole area before and after the experiment had started.

In response to questions from a member, the Assistant Director (Local Transportation) clarified how close to the junction taxis could approach, and noted that the exclusion area had been modified in response to local consultation. He added that 15% of casualties in the past year involved both private hire vehicles and taxis compared to a 24% average City-wide.

A Member noted his support for the proposal, saying that the Committee should acknowledge the benefits for public transport and the potential to promote more free-flowing traffic in the area.

In response to a question, the Assistant Director (Local Transportation) confirmed that it was not anticipated that the scheme would have an adverse effect on people with disabilities.

A Member stated his opposition to the proposal, saying that he felt it was an ill-thought through scheme that did not address other risk factors in the wider City. It was his belief that the proposal would cause traffic chaos.

A Member noted that the issues at Bank Junction had been a problem for many years. The proposal before the Committee was experimental and it was in the best interests of the City to take a clear decision to seek to deal with those issues.

A Member added that the City Corporation's traffic modelling had been rigorously scrutinised by Transport for London, and therefore Members should have confidence in the modelling that underpinned the proposal. The proposal was roundly welcomed by businesses, and formed part of the City's longer-term aspirations for the area.

The Chairman thanked the members of the public and Members for their contributions. He supported the scheme, but added that more attention should be given to managing congestion in the area caused by buses and local deliveries. He emphasised that the scheme would be subject to review in the short term.

A motion was moved and seconded, to amend the recommendation of the report to include licensed taxis alongside buses and cycles. The motion was defeated by 18 votes to 6.

Members proceeded to vote on the recommendation in the report, which was approved by 22 votes to 1, with 1 abstention.

RESOLVED, that Members

- Approve the recommendation of the Resource Allocation Sub Committee for the allocation of the S106 deposits set out in Table 3 (Appendix 1) totalling £121,052 to the Bank junction experimental safety scheme;

- Approve the recommendation of the Resource Allocation Sub Committee for the allocation of up to £670,948 from the On Street Parking Reserve account to the Bank Junction experimental scheme;
- Approve the recommendation of the Resource Allocation Sub Committee for the inclusion of any Transport for London funding to the project budget that arises with a report to this committee to confirm the inclusion and resultant balance on the On Street Parking Reserve or S106 contributions;
- Approve the experiment to restrict vehicles crossing Bank Junction to be bus and cycle only Monday to Friday, 0700-1900 for a period of up to 18 months.

5. **TERMS OF REFERENCE - OUTSIDE BODIES SUB-COMMITTEE**

Members considered and approved a report of the Town Clerk on the terms of reference of the Outside Bodies Sub Committee.

RESOLVED, that the proposed changes to the terms of reference be approved.

6. **RESOLUTION OF THE LOCAL GOVERNMENT PENSIONS BOARD: AMENDMENT TO STANDING ORDER 29 (3)**

Members considered and approved a resolution of the Local Government Pensions Board.

RESOLVED, that Members recommend to the Court of Common Council the addition of the Local Government Pensions Board to the list of Grand Committees set out in Standing Order 29(3) of which a Member is eligible to serve as Chairman, in addition to serving as a Member of another Grand Committee.

7. **PROJECT PROCEDURE RESOLUTIONS FROM THE FINANCE COMMITTEE AND THE PROJECTS SUB (POLICY AND RESOURCES) COMMITTEE**

7.1 **Finance Committee**

Members considered and approved a resolution of the Finance Committee dated 19 July 2016 regarding the role of the Corporate Asset Sub (Finance) Committee in the City of London Corporation's Projects Procedure.

7.2 **Projects Sub (Policy and Resources) Committee**

Members considered and approved a resolution of the Projects Sub Committee dated 23 November 2016.

RESOLVED, that Members

- Approve an amendment to the City of London Corporation Projects Procedure to provide the Corporate Asset Sub Committee with a

strategic role in the Projects Procedure for operational property projects, subject to the amendment making clear that the Sub Committee's role is limited to the strategic prioritisation of projects and no role being created for the Sub Committee within the Gateway approval process or any other aspect of the project procedure, and the fulfilment of the Sub Committee's role not causing any delays to the current Project Procedure.

8. APPOINTMENT OF CHAIRMEN OF SUB COMMITTEES

Members considered and approved a report of the Town Clerk and Comptroller and City Solicitor regarding the appointment of Sub Committee Chairmen.

RESOLVED, that Members

- Agree that when a Chairman does not wish to exercise his right to be the Chairman of a Sub Committee and wishes a specific member to be appointed, Committees adopt a convention whereby the Chairman submits his nomination for Chairman and/or Deputy Chairman to the Committee for approval;
- Agree that a resolution to this effect be circulated to all relevant Committees to endorse this convention.

9. ASSETS OF COMMUNITY VALUE (ACV) GUIDELINES FOR DETERMINING NOMINATIONS

Members considered and approved a report of the Director of the Built Environment regarding guidelines for determining nominations for Assets of Community Value, subject to the number of criteria required for listing being specified.

RESOLVED, that the guidelines for the determination of nominations of Assets of Community Value be approved s subject to the number of criteria required for listing being specified.

10. SPECIAL EVENTS ON THE HIGHWAY IN MARCH 2018

Members considered a report of the Director of the Built Environment regarding Special Events on the Highway in March 2018, noting that the report had been considered by the Culture, Heritage and Libraries Committee and the Streets and Walkways Sub Committee, both of which had recommended Option 2a within the report.

Several Members were heard in support of the proposal for a London Half Marathon by Tommy's. It was felt that Option 2a alone did not reflect the positive support that the City wished to afford the Tommy's proposal and therefore Members should adopt both Options 1 and 2a.

RESOLVED, that Members

- Approve the Tommy's event (Option 1);

- Recommend to TfL that they reject London Marathon's application (Option 2a).

11. **PROJECT FUNDING UPDATE**

Members considered and approved a report of the Chamberlain regarding Project Funding.

RESOLVED, that Members,

- Agree the recommendation of the Resource Allocation Sub Committee that the report be approved.
- Agree to the following requests for funding totaling £799k from the 2016/17 City Fund provision for new schemes, all subject to the requisite approvals by other committees.
 - Relocation of Adult Skills and Education Services to Guildhall Business Library – a contribution of up to £71k, dependent on the project sum approved at Gateway 5 by the Chief Officer after procurement;
 - Barbican Estate New Baggage Stores (SBR proposal) – a provision of up to £610k, (including £19k to progress to the next gateway) with the remainder of £591k dependent on the project sum approved at Gateway 5 by the Chief Officer after procurement;
 - Top-up loan funding for two Barbican Centre SBR proposals to cover cost increases:
 - Frobisher Crescent Level 4 - £52k
 - New Retail Unit - £66k.

12. **REVENUE AND CAPITAL BUDGETS 2017/18**

Members considered a report of the Town Clerk, Chamberlain and Remembrancer regarding Revenue and Capital Budgets 2017/18. In response to a question the Chamberlain confirmed that the figures included an allowance for the proposed Special Representative for Asia.

RESOLVED, that Members

- Note the latest 2016/17 revenue budget;
- Approve the budget for submission to the Finance Committee;
- Authorise the Chamberlain to revise these budgets to allow for further implications arising from the Service Based Reviews and other corporate efficiency projects;
- Note the draft capital and supplementary revenue budget.

13. **CITY OF LONDON POLICE DRAFT MEDIUM-TERM FINANCIAL PLAN UP TO 2019/20**

Members considered a report of the Chamberlain and the Commissioner of City Police regarding the draft City of London Police Medium Term Financial Plan up to 2019/20. Members noted that the report had been approved by the Police Committee earlier that day. It was noted that the core grant of the City Police had been reduced by £700,000 and that it was proposed to involve external consultants in addressing the emerging budget deficit.

In response to concerns from a Member that the adoption of external assistance was proving slower than anticipated, the Chairman of the Police Committee gave the assurance that this would be addressed as soon as possible.

In response to further questions from Members, the Chairman of Police replied that frontline policing, including in areas such as Bank Junction, would remain effective, and that officers continued to liaise with colleagues in the British Transport Police to ensure safety on the transport network in the City.

RESOLVED, that Members

- Note the latest forecast outturn for 2016/17 of a deficit of £2.6m, funded by a drawdown in the Reserve to £1.5m;
- Note the forecast budget deficit varying from £3.1m in 2017/18 to £5.9m in 2018/19 and £3.1m 2019/20 before mitigation;
- Recommend to the Court of Common Council the relaxation of the reserve threshold of £4m and approve the use of reserves in 2016/17 totalling £2.6m and 2017/18 totalling £1.5m;
- Agree that the City Corporation should meet the revenue contribution to fund capital schemes already budgeted for in 2017/18 and 2018/19 of £1.4m and £1m respectively and that the additional headroom on business rate premium is applied to help meet the increased budget pressures;
- Agree in principle the use of City capital resources to finance the Police capital programme in future, subject to a further report;
- Agree the revision of current vacancy factors and efficiency targets within the force as an efficiency option over this MTFP, pending outcome of external review; and
- Note that the usual report detailing revenue and capital estimates will be submitted to Police committee in January following settlement of the Police grant from the Government.

14. **REQUEST FOR FUNDS - FRANCO-BRITISH YOUNG LEADERS' PROGRAMME GALA DINNER 2017**

Members considered and approved a report of the Director of Economic Development regarding a funding request for a Franco-British Young Leaders' Programme Gala Dinner.

RESOLVED, that Members

- Agree that the City of London Corporation provides the Guildhall as a dinner venue and cover catering costs for the event totalling not more than £17,000; these costs are to be met from the Committee's *Policy Initiatives' Fund* for 2017/18, categorised under the *Events* section of the *Fund* and charged to City's Cash.

15. **SPONSORSHIP OF A BREXIT- RELATED SERIES CONVENED BY THE INSTITUTE FOR GOVERNMENT**

Members considered and approved a report of the Director of Economic Development regarding sponsorship of a Brexit-related series convened by the Institute for Government.

RESOLVED, that Members

- Agree to sponsor a series of Brexit-related events in partnership with the IfG at a cost of £18,000 to be met from your Committee's Policy Initiatives Fund for 2016/17, categorised under Events and charged to *City's Cash*.

16. **POLICY INITIATIVES FUND AND COMMITTEE CONTINGENCY**

Members received a report of the Chamberlain on the Policy Initiatives Fund and Committee Contingency.

RESOLVED, that the report be noted.

17. **INTEGRATED COMMISSIONING MODEL FOR HEALTH AND SOCIAL CARE**

Members considered a report of the Director of Community and Children's Services regarding Integrated Commissioning for Health and Social Care. A Member commented that the partnership with Hackney would be of benefit for the City.

RESOLVED, that Members agree that Officers,

- Explore development of a single integrated health and social care commissioning model for the City of London with City and Hackney CCG, subject to further detail and due diligence;
- Explore entering into a pooled budget with City and Hackney CCG;
- Receive a further, more detailed report and make a final decision on the proposed arrangements in early 2017.

18. **APPLICATION OF ASSET OF COMMUNITY VALUE (ACV) DESIGNATION - STILL & STAR PUBLIC HOUSE**

Members considered a report of the Director of the Built Environment regarding an application for the designation of Asset of Community Value (ACV) Status for the Still & Star Public House. The Town Clerk noted that a letter for representation had been received from the owner of the premises and circulated to Members outside of the meeting, alongside a representation from the Campaign for Real Ale (CAMRA). Furthermore, appendix one of the report, which had been omitted from the agenda, had likewise been circulated outside

of the meeting. All relevant documents were provided in hardcopy to Members at the meeting.

Members noted that the application met many of the City's ACV guidelines and therefore a vote was held on the motion that the Still & Star be awarded ACV status. The motion was carried by 13 votes to 4.

RESOLVED, that the Still & Star Public House be designated as an Asset of Community Value.

19. **POLICY CHAIRMAN'S VISIT TO NEW YORK AND WASHINGTON DC, NOVEMBER 2016**

Members received a report of the Director of Economic Development regarding the Policy Chairman's recent visit to the United States.

RESOLVED, that the report be noted.

20. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE**

There were no questions.

21. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT**

There was no urgent business.

22. **EXCLUSION OF THE PUBLIC**

RESOLVED, that under Section 100(A) of the Local Government Act 1972, the public be excluded from the meeting for the following items on the grounds that they involve the likely disclosure of exempt information as defined in Part I of Schedule 12A of the Act.

23. **NON-PUBLIC MINUTES**

23a. The non-public minutes of the meeting held on 17 November 2016 were approved.

23b. The draft minutes of the Ceremonial Protocols Working Party meeting held on 10 November 2016 were received.

23c. The draft non-public minutes of the Projects Sub Committee meeting held on 24 November 2016 were received.

23d. The draft non-public minutes of the Courts Sub Committee meeting held on 2 December 2016 were received.

24. **NON PUBLIC APPENDIX TO ITEM 11 [PROJECT FUNDING UPDATE]**

Members received the non-public appendix for the item on Project Funding.

RESOLVED, that the non-public appendix be noted.

25. **MUSEUM OF LONDON PROPOSED RELOCATION - HEADS OF TERMS UPDATE**

Members considered a report of the City Surveyor regarding the Museum of London proposed relocation Heads of Terms update.

26. **CENTRE FOR MUSIC - PROJECT UPDATE**

Members considered and approved a report of the Managing Director of the Barbican Centre regarding the Centre for Music Project.

27. **CITY OF LONDON CORPORATION GRANTS REVIEW: GRANT FUNDING FOR CHRIST'S HOSPITAL AND KING EDWARD'S SCHOOL WITLEY**

Members considered a resolution of the Education Board and a report of the Town Clerk regarding grant funding for Christ's Hospital and King Edward's School Witley.

At this point of the meeting Members agreed to extend the meeting beyond two hours in line with Standing Order 40.

28. **GUILDHALL CHARGING REVIEW**

Members considered and approved a report of the Chamberlain and the Remembrancer regarding the Guildhall Charging Review.

29. **MODERNISATION OF THE CITY'S COURTS**

Members considered and approved a report of the Town Clerk regarding the modernisation of the City's Courts.

30. **GUILDHALL SCHOOL - SUSTAINABILITY (OPERATING MODEL REVIEW) BY PA CONSULTING**

Members received a report of the Town Clerk and Chamberlain regarding the Guildhall School Sustainability Operating Model Review.

31. **DECISIONS TAKEN UNDER DELEGATED AUTHORITY OR URGENCY POWERS**

Members received a report of the Town Clerk detailing a decision taken under delegated procedure since the last meeting regarding the Poultry Market Major Repairs Project.

32. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE**

There were no questions.

33. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE COMMITTEE AGREE SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED.**

Request for Delegated Authority – Police Accommodation Project

Members considered and approved a delegated authority request from the City Surveyor to deal with three reports concerning the Police Accommodation Project outside of the meeting.

34. REORGANISATION OF THE CULTURE, HERITAGE AND LIBRARIES DEPARTMENT

Members considered a report of the Town Clerk considering a proposed reorganisation of the Culture, Heritage and Libraries Department.

35. CITY OF LONDON CHORISTER OF THE CHAPEL ROYAL

Members considered a report of the Remembrancer regarding a City of London Chorister at the Chapel Royal.

The meeting ended at 4.01 pm

Chairman

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